The 2024 State CIO Survey

Building Blocks of the Next Generation CIO

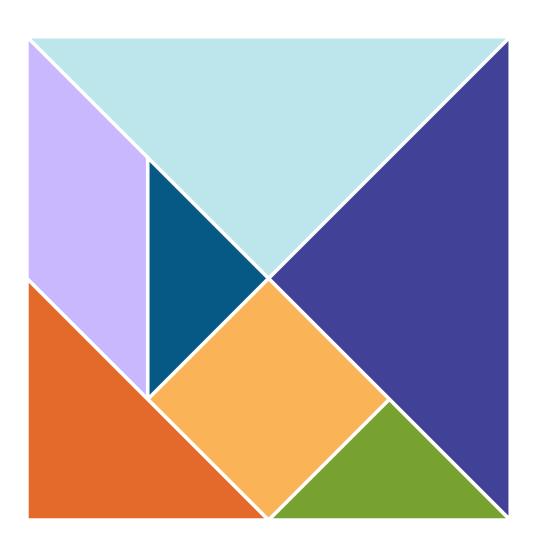




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Executive Summary

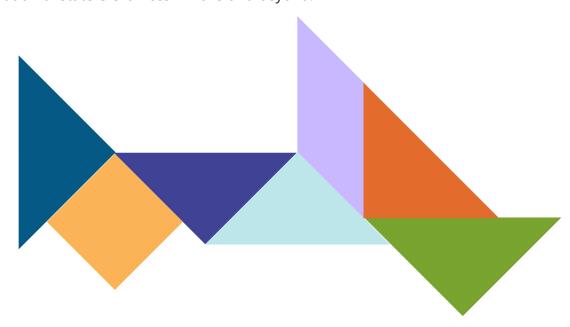
It's the most wonderful time of the year! (Yes, really!) That's right, it's NASCIO State CIO Survey time! We conducted the survey in the summer of 2024 and had 49 state chief information officer (CIO) responses to questions on nine topics and we also conducted a few CIO interviews on those topics. In the years since the COVID-19 pandemic, we have written a lot about issues that have come at state CIOs like a 100-mile-per-hour pitch from the mound: generative artificial intelligence (GenAI), digital government services, workforce and, of course, cybersecurity. This year's survey is no different where we asked about many of those issues as well as some fundamentals.

For example, it seems that consolidation and centralization aren't going anywhere soon with CIOs reporting that they are delivering services to agencies by **consolidation** of infrastructure, **consolidation** of services and **centralization** of IT (information technology) project management. We also asked questions about the fundamentals of state technology organizations like enterprise architecture (EA), acquisition (how *do* we define a technology procurement?), disaster recovery and workforce. We've learned that there's much ground yet to be covered within EA and state CIOs are fighting tooth and nail to attract and maintain a qualified workforce (hint: do not abandon diversity and inclusion while doing so).

But, of course, we could not get away from GenAI as it seems no technology conversation these days does. In the <u>2023 NASCIO State CIO Survey</u> we wrote about GenAI and its debut on the state technology scene. This year we asked a few questions about how state CIOs have approached GenAI and, to be expected, they have set up task forces, created policies and implemented acceptable use policies.

There's also some good news on the identity and access management (IAM) front—both internal and citizen facing. IAM is one of those issues that was thrown like a fast pitch to CIOs, and they have responded in kind. The demand for citizen-facing IAM can be attributed to the increased demand for digital government services. While there's still work to do, much progress has been made on IAM.

We believe this year's survey is fairly indicative that state CIOs are focusing on the fundamentals, e.g. the building blocks of state technology. This groundwork will undoubtedly pave the way for the next generation of state CIO offices in 2025 and beyond.



Generative Artificial Intelligence

Generative artificial intelligence (GenAl) continues to change how the world lives and works. It is especially important to state CIOs and their citizens, <u>ranking at number three</u> in the 2024 State CIO Top 10 priorities list. Recent <u>NASCIO publications</u> explore current and potential use cases leveraging GenAl to improve efforts like accessibility, digital citizen services and workforce efficiency. As GenAl is still in its early stages, we have a unique opportunity to learn from its current state and prepare for the future. In this year's CIO survey, we asked state CIOs to detail their experiences regarding GenAl in their current practices, state laws and GenAl tool use.

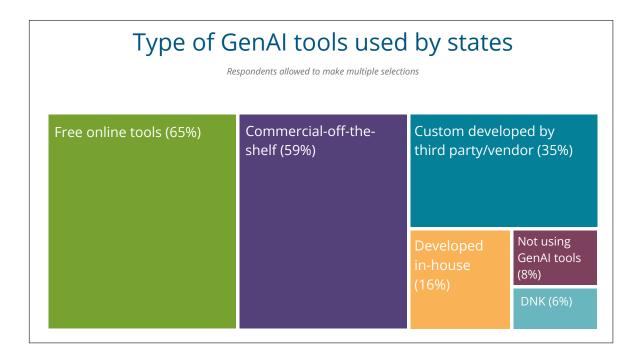
We asked CIOs which action items regarding GenAI have been implemented in their states. Over 60 percent of respondents indicated that at least one of the following GenAI practices has been implemented:

- The creation of advisory committees and task forces (78%)
- Implementing enterprise policies and procedures on development/use (72%)
- Responsible use / flexible guardrails / security / ethics (67%)
- Inventory / documenting uses in agencies and applications (61%)

When asked if employees in the CIO's organization use GenAl tools in their daily work, 53 percent of participants said yes while 29 percent said no. Six percent of respondents were unsure. One CIO told us that Al is "mostly" used in document creation, but their state is "quickly moving into RPA." Another state CIO said they are using "public tools in a basic fashion [without] involving any sensitive information."



We also asked what types of AI tools are being used by state executive branches. Sixty-five percent are using free online tools and 60 percent are using commercial-off-the-shelf tools. One CIO also told us, "Tools being utilized have or are being integrated into existing enterprise solutions."



Next, we asked CIOs if their states currently use GenAl in certain business practices. The top GenAl business practice use cases are virtual meeting assistants and transcription; cybersecurity operations; document generation and management; and software code generation. The top business practices where GenAl is being piloted include document generation and management; data analytics / predictive analytics; virtual meeting assistants and transcription; and software code generation.

Top business processes in which states are using GenAl

In Use Piloting Virtual meeting assistant transcription Cybersecurity operations Document generation and management Cybersecurity operation Document generation and management Virtual meeting assistant transcription Software code generation Software code generation

Respondents allowed to make multiple selections

While GenAl holds a lot of promise for the future of state government IT, it's clear from our survey data that most states are still in the early phase of adoption and are taking a cautious approach. We know from <u>previous research on Al</u> that challenges to Al adoption such as poor data quality, lack of Al governance and a workforce skills gap are still roadblocks to utilizing the full potential of Al.



Digital Services

In the last four years, state digital government services have seen both rapid developments and consistent trends. For example, the 2020 and 2021 State CIO Surveys examined the impact of the COVID-19 pandemic and citizen demand as a driver for digital services. In the 2022 State CIO Survey, states and state CIO organizations reported moving fast to embrace digital transformation and technology modernization.

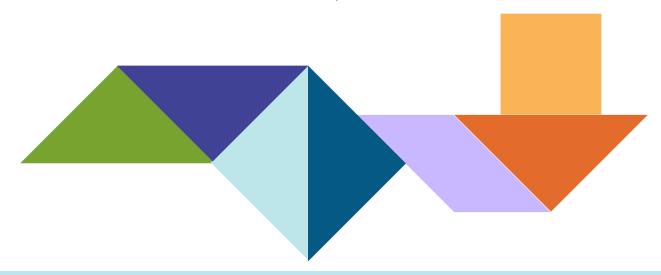
In this year's survey we asked about major challenges states are facing in meeting the demand for digital services and the top three challenges are:

- Lack of adequate funding and budget to balance immediate public needs with future critical investment.
- Data and information quality requirements and digitization complexity restraints.
- Workforce skills and capability constraints to deliver/implement digital services.

Interestingly, when we asked the same question in 2022, the top three responses were workforce skills and capability constraints to deliver/implement digital services (#3 in 2024); lack of organizational agility/ flexibility (#5 in 2024); and lack of adequate funding and budget to balance immediate public needs with future critical investment (#1 in 2024).

While demand for digital government services has increased, budgets have not kept up with the demand. As one CIO told us, "The biggest constraint here is that digital delivery extends beyond current organizational and financial control boundaries. We struggle with sustaining services like this." And budgets are not the only barrier as many CIOs told us that agency silos remain an inhibitor to progress. One state CIO said, "Our agencies are hesitant to assist IT with citizen digital experience because they are more interested in how they process work internally."

Next, we asked about digital services approaches and solutions adopted by the CIO organization and incorporated into enterprise-wide practice. The top responses are engaged stakeholders (e.g. agencies, citizens and others); prioritized cybersecurity and privacy; and created an enterprise vision and strategic roadmap. Interestingly, 45 percent of states have created a digital services team, up a bit from 41 percent when we asked a similar question in 2022. Additionally, only 15 percent of states deployed automation and AI to uncover user needs in 2024, down from 20 percent in 2022.



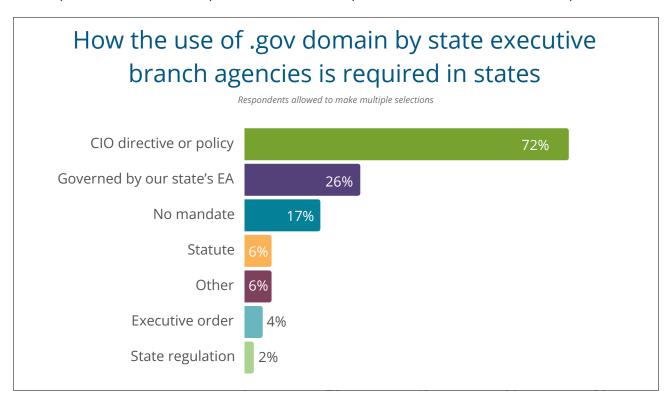
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Digital services approaches & solutions CIO organizations have adopted and incorporated into enterprise-wide practice Respondents allowed to make multiple selections

888 888 888 888 888	Engaged stakeholders (85%)
(A)	Prioritized cybersecurity & privacy (85%)
⇒ F	Created an enterprise vision & strategic roadmap (75%)

Integrated design thinking and human-centered design concepts	62%
Embraced no wrong door approach	55%
Deployed an enterprise identity management solution for citizens	51%
Created a dedicated digital services team	45%
Encouraged experimentation and innovation	45%
Used technology for a personalized citizen experience	40%
Used social media and sentiment analysis for citizen feedback	19%
Deployed automation and Al to uncover user needs	15%
Obtained funding for and launched a promotional/marketing agenda	15%

One critical issue under the digital government (and cybersecurity) umbrella is adoption of the .gov domain; an issue that has been a top NASCIO <u>federal advocacy priority</u> for several years. While the .gov domain provides enhanced security features and increases the public trust in government, most local governments are not registered on the domain. However, the majority of states have adopted .gov in all or part of executive agency websites. An overwhelming majority of states indicated that .gov domain use is mandated by a CIO directive or policy. Other methods of requirement include incorporation into the state's enterprise architecture (26 percent), statute (six percent) and executive order (4 percent).



Unsurprisingly, a few CIOs told us that the State and Local Cybersecurity Grant Program has improved local government, judicial and legislative adoption of .gov.

Next, we asked a few open-ended questions about measuring success in digital services and innovation in the digital government journey. Some states don't have a formal or holistic approach in place yet to measure the success of digital government services but are working towards it. Still others are measuring digital vs. in person services usage by citizens. Many states are focusing on human-centered design and surveying public users to gauge satisfaction. As one CIO told us, "We are implementing a solution that successfully meets stakeholder needs and is intuitive to use by anyone." And another CIO told us they established a central citizen engagement team. Finally, one CIO shared that their efforts are directly supported by their governor, and they have developed a digital maturity scorecard.

Finally in this section we asked CIOs to highlight any recent innovations in their state's citizen-facing digital services journey and a few are listed below:

- Launching domain specific content for business, jobs, healthcare and others to create a more holistic approach.
- Rolling out identity and access management to over one million constituents.
- Establishing a multimillion-dollar technology modernization fund to improve customer experience with digital services, reduce risk and support more efficient delivery of government services.
- Redesigning all state websites incorporating new digital experience principles as well as a common look and feel.
- Launching a new accessibility webpage designed to improve access to government services for citizens with disabilities.
- Establishing a secure, single front door for the user communities when interacting with state services which serves as the backbone of the state's digital infrastructure, facilitating streamlined interactions and improving overall user experience.
- Tying the state's citizen portal project to data privacy so that citizens are able to see what data the state has, and the privacy rules associated with it.

One state told us that, aside from artificial intelligence and cybersecurity, digital transformation and citizen experience have been the areas getting the most attention. While this is certainly welcome news and we hope that attention spreads to all states, there is still work to be done. In NASCIO's 2023 publication, Creating A Citizen Centric Digital Experience: How Far Have We Come?, we wrote, "The citizen experience should no longer be about individual department services. There are strong collaborative relationships that are necessary and present to support these departments." In that publication we also issued some calls to action that are still very much applicable:

- Create an enterprise vision and strategic roadmap
- Engage stakeholders
- Prioritize cybersecurity, privacy and identity management
- Embrace no wrong door
- Create a promotional agenda
- Look toward the future

While there has been much emphasis on digital government services in the past four years, more work lies ahead. The vision is that any service citizens can complete in a state building can be done online. Challenges may persist, but state CIOs are heavily focused on that vision.

Enterprise Architecture

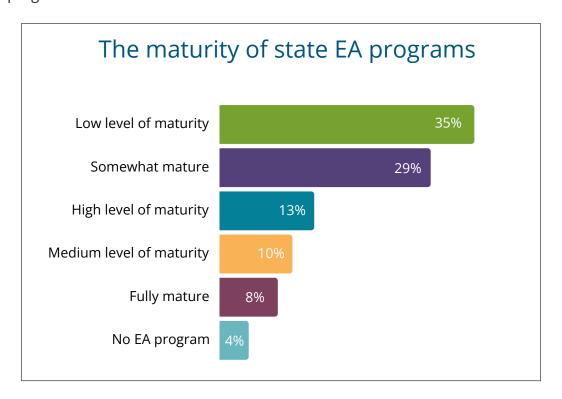
Past state CIO surveys have surfaced patterns of success regarding the power and the value of a formal enterprise architecture (EA) program. However, this is the first year in which NASCIO officially addressed enterprise architecture as a topic to be included in the state CIO survey. The evolution of EA has progressed from <u>some states</u> integrating data architecture within an overall enterprise architecture to <u>a strong recommendation</u> to leverage enterprise architecture for improved IT procurement. In the <u>2019 State CIO Survey</u> there was a focus on the emerging role of the state CIO as a broker of services as "Next Generation Enterprise Architecture" surfaced in the top five skills and roles needed as part of the business model for the state CIO organization. Additionally, NASCIO has published significantly on this topic through the years including the creation of a comprehensive enterprise architecture toolkit that includes governance, business architecture and other essential aspects of enterprise architecture.

On this year's State CIO Survey, we asked state CIOs for an assessment of their enterprise architecture program. Impressively, 64 percent of respondents require agencies to adhere to an established roadmap and standards. Additionally, the authority for EA is clearly established in 56 percent of the states. A similar percentage of respondents (54%) report the presence of the chief enterprise architecture role.

The status of state EA programs Respondents allowed to make multiple selections	
State executive branch agencies are required to adhere to an established EA roadmap and standards	63%
CIO's EA authority established via legislation, executive order or other directive	56%
Hired a chief enterprise architect or equivalent	54%
EA program has dedicated staff	46%
A formal governance body/committee for decision making	42%
Continuous review and update process for EA	42%
An established and published enterprise architecture roadmap	23%
EA program is fully funded	23%
We do not have an EA program	8%
Other	6%

Nearly half of respondents report having a dedicated staff and a formal governance body—a critical element of EA that not only helps to ensure application of adopted standards but brings in the essential participation from agency business leaders in the process. Their authority, participation and support can help establish enterprise-wide adoption. While there is still much progress to be made, it is encouraging to see these signs of advancement.

Next, we asked state CIOs to assess the general maturity of their enterprise architecture programs. About one-third of respondents report a low level of maturity (35 percent) and around another third of states report they are somewhat mature (30 percent). A minority (13 percent) of state CIOs assessed their state as highly mature in their enterprise architecture program. The encouraging news is that most states have an enterprise architecture program, and a very small minority (4 percent) have no enterprise architecture program.



The enterprise architecture discipline will continue to evolve and mature and NASCIO has been using the term "next generation enterprise architecture" in conversations across the states. NextGen EA is a necessary capability for enabling the emerging state CIO operating model, aka, CIO as broker. We anticipated and received some corroboration that a significant part of future emphasis will be on business architecture with one CIO saying, "We recently restructured the [EA] team and have a specific focus on growing the business architecture team. It has been challenging to find resources."

The state CIO operating model is continuing to evolve with significantly less internal development and more "as-a-service" cloud initiatives and implementations. This approach has an impact on state government enterprise architecture principles and standards which now must be present in things like contracts versus only in an internal development project discipline. Enterprise architecture and its various component architectures must be leveraged to reduce complexity and variety, and standards are equally important whether states are developing internally or engaging external providers. That is why we asked about how EA integrates into the technology procurement process. The majority of respondents report that their enterprise architecture team has influence with procurements.

We also asked state CIOs to describe what data, information and tools they are using to justify IT-related investment decisions. The responses present a wide spectrum of approaches, some of which are rather advanced. For instance, several states are using sophisticated EA platforms that provide advanced capabilities for documenting, analyzing and reporting. States are employing effective discipline related to inventories and portfolios that include assessments of the health of investments and projects. Some

states report evaluating incoming investment requests against enterprise architecture principles and standards for security, consistency, resiliency and cost-effectiveness.

Some states also report active use of various external references such as technology business management, FedRAMP, StateRAMP and the National Information Assurance Partnership (NIAP) for evaluating strength and viability of investment requests. States are also focusing on carefully evaluating investments in hardware, software and professional services by establishing requirements, negotiating contracts, providing needed assistance in writing effective business cases and conducting economic evaluations that carefully look at the promised value of demand-based investments.

States are making progress toward effective and mature governance and enterprise architecture as the field of enterprise architecture itself is changing and maturing. Still, in our interviews with CIOs some told us that EA is understood but not widely used in agencies. Some also said it isn't understood at all beyond the CIO's office. Despite this, CIOs are moving forward with one CIO telling us "I have worked to secure stronger buy-in for a greater enterprise strategy."

Enterprise architecture is not tied to any one project but provides for the orchestration of the entire project and IT investment portfolios. EA will be more important going forward as states are addressing such critical challenges as identity and access management, digital government and services, cloud services and emerging technologies.

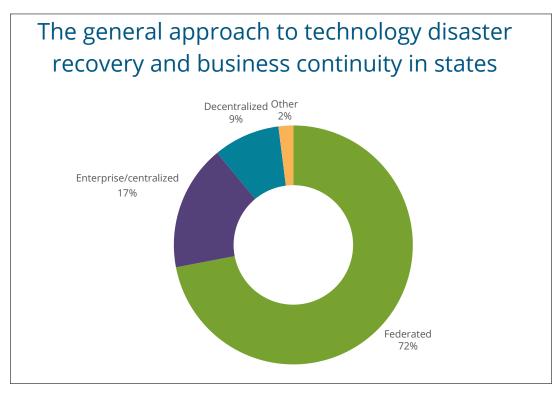


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Business Continuity / Disaster Recovery / Resiliency

After living through the COVID-19 pandemic, increasing cybersecurity attacks and various natural disasters, <u>ClOs are thinking more about what it means to be resilient</u> when facing and recovering from disasters.

We wanted to know generally if the approach to disaster recovery and business continuity (DR/BC) in the states is characterized as enterprise/centralized (the CIO or CIO-directed third party delivers all DR/BC services), decentralized (agencies are responsible for their own DR/BC) or federated (a mix of agency and CIO organization responsibility). The most common answer was the federated model with 72 percent of CIOs choosing this option, followed by enterprise/centralized at 17 percent and decentralized at nine percent. When we asked this question in 2020 only 61 percent of states had a federated model. Many respondents highlighted the nuances of the individual state approaches and mentioned that while the CIO may have a general overall responsibility, agencies are often responsible for certain aspects of the process or decisions.



State CIOs hold several key roles in helping their states recover from a natural or manmade disaster. The four most common are:

- Maintaining a robust, reliable and secure infrastructure (94 percent);
- Coordinating with other state officials (92 percent);
- Restoring communication services (79 percent); and
- Contracting third-party, off-premise cloud solutions (77 percent).

These top three roles are the same as they were in 2020 when we last asked the question. As one CIO said, "Maintaining the network is one of the most key responsibilities."

The state CIO's role in helping the state respond and recover from a natural or manmade disaster

Respondents allowed to make multiple selections

Maintain a robust, reliable and secure infrastructure	94%
Coordinate with other state officials	92%
Restoration of communication services	79%
Contract for third-party, off-premise cloud solutions	77%
Providing portable communication services	58%
Update state website with status reports, alerts and notifications	56%
Assist in developing delivery work around processes while BC/DR remediations occur	52%
Coordinate business process analysis in support of services restoration	40%
Role of CIO is unclear or not well defined	4%

CIOs continue to see their role as focused on continuity of operations as opposed to provision of new or enhanced services while states recover from a disaster or disruption in business services.



Business Operating Models

One trend that we have seen consistently in the last decade of surveys and our other research is that consolidation and centralization continue to be a big theme in state CIO offices. The cost savings, reduced risks and streamlined benefits to states cannot be understated. But, before we delve into how CIOs are delivering services, we need to talk about how state CIOs perceive the role of their organization.

We asked how CIOs would describe the current role of the state CIO organization and allowed them to choose their top five responses. In the <u>2022 State CIO Survey</u> we asked the same question and CIOs also chose these as their top three, but in a different order. The top three aggregate responses and how they compare with the 2022 survey are:

- Develop and deliver infrastructure services to state agencies (#2 in 2022)
- Have a voice in state agency strategy and strategic initiatives (#1 in 2022)
- Ensure IT systems comply with security and regulatory requirements (#3 in 2022)

Interestingly, "operate a broker of services model" came in at number four this year, beating out "drive innovation with a dedicated program," which moved way down to number eight in this year's survey (it was number four in 2022). Although these responses reinforce the "traditional" CIO operating model, we also see growing evidence of CIO organizations expanding their role and portfolio.

The current role of the state CIO organization

Respondents selected top 5 options



Develop & deliver infrastructure services to state agencies (88%)



Have a voice in state agency strategy & strategic initiatives (**75%**)



Ensure IT systems comply with security & regulatory requirements (67%)

Operate broker of services model	54%
Drive stabilization of operations	52%
Lead technology modernization efforts with an enterprise fund	44%
Proactively identify and remove obstacles that improve the delivery of projects and services	40%
Drive innovation with a dedicated program	29%
Link, monitor and report IT spend versus value delivered	27%
Improve program/project delivery metrics	13%

As stated earlier, consolidation and centralization continue to be a big theme in state CIO offices from infrastructure to applications to personnel to responsibility for project management or IT procurement. In this year's survey we asked state CIOs how their organization is moving to deliver services to agencies, and they were allowed to select all that apply. Just as they were in 2022 when we last asked, the top three responses are:

- Consolidation of infrastructure (#1 in 2022)
- Consolidation of services (#3 in 2022)
- Centralization of IT project management and oversight under the CIO organization (#2 in 2022)

Options that didn't make the top three still follow the same theme of consolidation of personnel, applications and budgets. One CIO told us that "IT personnel consolidation is directly related to consolidation of services and infrastructure."

How CIO organizations are moving to deliver services to agencies

Respondents allowed to make multiple selections

Consolidation of infrastructure	90%
Consolidation of services (e.g., help desk, training etc.)	69%
Centralization of IT project management and oversight under the CIO organization	63%
Responsibility for technology procurement within the CIO organization	60%
Consolidation of IT personnel under the central technology organization	48%
Consolidation of applications	46%
Consolidation of technology budget under a central IT organization	25%
More federation or decentralization of IT roles and personnel to agencies	8%
Divestiture of technology procurement responsibilities	6%

CIOs told us of further consolidation plans that are backed by policy, legislation or executive order. The motivations for consolidation continue to be legacy modernization, cost savings and cybersecurity. Still, not every state will be consolidated but might consolidate services. As one CIO told us, "While we still operate in a federated model, we are transitioning agencies to shared services at an unprecedented rate. It is also noteworthy that we maintain statewide tooling for security monitoring and response."

And, finally, what if a CIO agency is already consolidated? What is the next step? One CIO said, "We've consolidated but the next phase is to expand into more direct support for agencies." We expect consolidation and centralization to continue to evolve in the coming years.

Acquisition

The acquisition process—of which procurement is one part—is an issue that NASCIO has covered for several years, last asking about the topic in-depth in the 2019 State CIO Survey. However, during the 2021 State CIO Survey, we asked CIOs about procurement processes put in place during the pandemic/emergency orders that may be retained, and many told us the following would have a lasting impact on the acquisition process moving forward:

- Pre-approved vendor pools
- Master contracts
- Increased use of cooperative agreements
- Digitization and automation of procurement processes and procedures
- Streamlining of approvals and rapid purchasing
- Greater transparency in vendor management

Fast forward three years and we asked CIOs in this year's survey what processes states are using in technology acquisition/procurement, almost 96 percent of CIOs indicated use of master contracts. The next three top responses were cooperative agreements, pre-approved vendor pools and increased transparency in vendor management.

Processes used in the state techn acquisition/procurement Respondents allowed to make multiple selections	ology
Master contracts	96%
Cooperative agreements	85%
Pre-approved vendor pools	75%
Greater transparency in vendor management	52%
Streamlining of approvals and rapid purchasing	40%
Digitization and automation of procurement processes and procedures	38%
Using AI to automate processes	8%

Next, we asked state CIOs something that we have thought a lot about here at NASCIO over the last several months: how to define a technology acquisition/procurement. Simply put, this is not an easy task. As one CIO said, "Struggling with the question (still). Primarily focused on a procurement that PRIMARILY serves a technical purpose versus other purposes." Other CIOs told us this definition is very broad in their states, not very well defined or using out of date terminology.

"No formal definition exists. We know it when we see it."

"[This is] becoming more blurred as technology underpins so many business processes. If a tech component or software agreement is required, it becomes an IT procurement."

Still, overall, most CIOs stated a technology procurement is any procurement of a technological service or good including but not limited to hardware, software, cloud technologies and data security technologies. So, if it walks like a technology procurement and quacks like a technology procurement, it *might* be a technology procurement.

CIOs were then asked if their states use AI in the acquisition process, and, if so, how. Most states indicated that they were not using AI during acquisitions at this time or were exploring its use. We also asked CIOs about potential use cases for AI in their state's acquisition process.

Common themes among these responses include request for proposal (RFP) and request for information drafting/evaluation, contract review/analysis and data analysis. One state CIO told us that some state agencies are using chatbots internally to help answer purchasers' questions about the procurement process.

Other potential use cases include:

- Automating and improving needs assessment, market analysis and proposal evaluation
- Identifying and assessing the best vendors
- RFP scoring
- Monitoring vendor performance and risk management
- Optimizing budgeting through spend analysis
- Contract management and optimization

One CIO told us that AI could, "Ensure transparency and accountability by providing real-time insights throughout the procurement process. Implementing AI could lead to more efficient, accurate and effective technology acquisitions for the state." We also know from research done earlier this year with the National Association of State Procurement Officials (NASPO) and academic researchers from Boise State University and Florida International University that AI can aid procurement by enhanced decision-making, process automation, improved transparency and compliance and better vendor relationship and contract management.

Improving the state technology acquisition process is one that NASCIO has and will continue to advocate for. It is important to note that, in 2016, NASCIO issued five Recommendations for Improved State IT Procurement, and started a partnership with NASPO that continues today. Below are the recommendations we issued in 2016, and while there has been some progress on these, many states have yet to adopt them.

- Remove unlimited liability clauses in state terms and conditions
- Introduce more flexible terms and conditions
- Don't require performance bonds from vendors
- Leverage enterprise architecture for improved IT procurement
- Improve the negotiations process

Workforce

Addressing issues regarding the technology workforce has been in NASCIO's <u>Top 10</u> for state CIOs for years, ranking at number five for 2024. Workforce encompasses preparing for the future workforce and reimagining the government workforce; transformation of knowledge, skills and experience; more defined roles for IT asset management; and business relationship management and service integration. NASCIO has a variety of <u>publications</u> discussing nuanced workforce issues – many of which were inspired by iterations of this survey over the years. In this year's state CIO survey, we revisited workforce issues, focusing on recruitment, retention, goals and diversity efforts.

We asked CIOs, besides increased compensation, what actions their states have implemented that have been the most impactful in recruiting and retaining the technology workforce. Four implemented actions were indicated as most impactful by more than sixty percent of CIOs:

- Reskilling current employees to meet modern IT demands (68%)
- Increasing remote work options (64%)
- Eliminating four-year degree requirements for some roles (64%)
- Aligning IT job titles, classifications and descriptions more closely to the private sector (62%)

Besides increased compensation, what action has made the biggest impact in recruiting and retaining the IT workforce

Respondents allowed to make multiple selections

Reskilling current employees to meet modern IT demands	68%
Increasing remote work options	64%
Eliminating four-year degree requirements	64%
Aligning IT job titles, classifications and descriptions more closely to the private sector	62%
Expanding flexible work schedules	55%
Streamlining the hiring process and reducing time to hire	53%
Placing an emphasis on diversity, equity and inclusion in your agency	51%
Promoting non-salary benefits like greater stability and diversity of experience	49%
Hiring out of state employees to work remotely	15%

We also asked state CIOs about their workforce priorities for the next year. Ninety-three percent of participants indicated that continuing to recruit/retain qualified staff and training and career advancement/growth for current staff are priorities. Other shared CIO priorities include increasing skills or reskilling of current technology workforce and succession planning.

State CIO workforce priorities for the next year

Respondents allowed to make multiple selections



Continuing to recruit & retain qualified staff (92%)



Training & career advancement/ growth for current staff (92%)



Increasing skills or reskilling of current IT workforce (**77%**)

Increasing pay for state technology workforce	38%
Performing workforce assessments including current and needed skills, retirement timelines, etc.	36%
Using GenAl to support workforce tasks	34%
Increasing workplace flexibility	17%



Succession planning (64%)

Next, we asked state CIOs questions about diversity in their workforces. When asked if diversity is measured in recruitment and retention practices at state CIO offices the responses were almost evenly split, with forty-eight percent of participants saying yes while fifty-two percent said no. This is in contrast to when we asked the same question in NASCIO's 2022 publication, <u>Diversity and Inclusion: An Essential Element to the State IT Workforce</u>, 62 percent of CIOs said yes and 38 percent said no.

On this year's survey we asked for open-ended responses to this question, and they revealed that, where diversity measurement occurs, it is in statewide practices and mandates, human resource-managed programs, cross-agency efforts and interagency teams dedicated to diversity practices. Open-ended responses from state CIOs with no diversity measurement practices largely indicated other barriers such as statewide anti-DEI (diversity, equity and inclusion) statutes and policies.



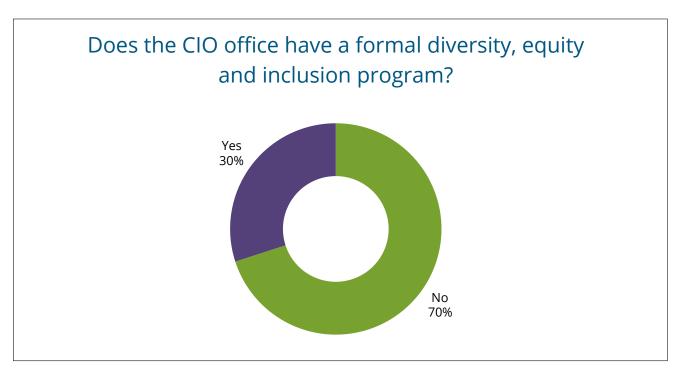
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"We've created dashboards and have regular reporting on the diversity of our workforce including measuring and monitoring the percentage of women, BIPOC and individuals with disabilities we recruit and retain over a rolling two-year period. We've exceeded our goals in retaining the diversity we hire, and we do not have any underutilization in any of our [job classifications] (officials and administration, professionals, technicians, paraprofessionals and administrative support)."

"Overt DEI work will not fly at this time. We will hire any qualified candidate regardless of other considerations."

"We have dedicated DEI staff and review our HR metrics bi-monthly. We alter our practices to improve diversity across levels and classifications."

When asked if the state CIOs office has a formal diversity, equity and inclusion program, about thirty percent of CIO's said yes while about seventy percent said no. Open-ended responses to this question among those who said no also cited statewide anti-DEI statutes and policies. Contrarily, some states participate in cross-agency/centralized programs that are also mandated by state governments. As diversity, equity and inclusion will remain prevalent across a wide range of workforce issues, state CIOs are encouraged to deepen their current practices using NASCIO recommendations seen in "Diversity and Inclusion: An Essential Element in the State IT Workforce."



"In our state, there was an anti-DEI statute passed, as DEI was considered to have gone astray and become weaponized as a very negative tool of discrimination."

"We have a team that focuses on diversity, equity, inclusion and accessibility. They provide insight, recommend training and drive awareness in those areas."

"[Our] program is a cross-agency staff-led effort targeting 39 objectives/actions to increase our DEI efforts. Some of those objectives include creating annual unconscious bias training, hosting monthly connected culture conversations on topics impacting employees to promote our connected culture, making more visible the work of our agency to underrepresented populations, and implementing the use of an equity analysis tool in policy development and vendor selection."

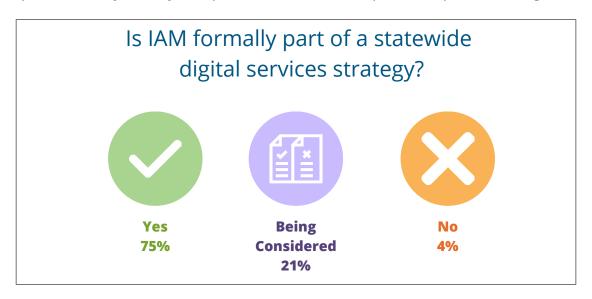
While state CIOs are fighting tooth and nail to recruit and retain a workforce for today and in the future, DEI is one thing that cannot be ignored. Consider that 76 percent of job seekers deem workplace diversity as an important factor in their decision process. Further, there is extensive research that greater diversity and representation equals higher performing teams. States have made good progress on modernizing by offering workplace flexibility, remote/hybrid work, reskilling and eliminating four-year degree requirements where possible. It is imperative that CIOs promote data and fact-based methods of recruiting and retaining to have the most qualified staff for the current and next generation state CIO office.



Identity and Access Management

Identity and access management (IAM) has remained a priority for state government as demonstrated in NASCIO's Top Ten priorities list in the past several years, including 2024 where it sits at priority eight. IAM is inherent in other priorities such as cybersecurity, digital government services and customer relationship management. However, IAM has been an ongoing challenge for state government as it works toward delivering a positive citizen experience, continuing to fight fraud and abuse of state government services and moves toward an enterprise-wide view of our citizens. That enterprise view requires individual agencies to be a coordinated, collaborative cohort of service providers that not only delivers their specific services under their immediate purview but to also understand and value the similar responsibilities of all other state agencies. In the end, citizens benefit when they can come in any state government door and know they will be informed about what services are available and be enabled to reach those services. As one CIO told us, "Good IAM is the gateway to good digital government."

We asked CIOs about IAM integrating into their statewide digital services strategy and an overwhelming majority (74 percent) said yes. Only four percent said no and 21 percent report it is being considered.



We assume that states considering integrating IAM into their statewide digital services strategy are still in the thick of exploring and researching. Ideally this means they are assessing the methods, disciplines and journey maps necessary for pursuing an enterprise-wide digital identity strategy, as well as exploring ways to operationalize that strategy effectively.

The status of state enterprise-wide (executive branch) IAM solutions			
	2024	2022	2021
Partially implemented	33%	58%	60%
Planned	21%	22%	21%
Fully implemented	38%	14%	13%
No plans to implement	8%	6%	6%

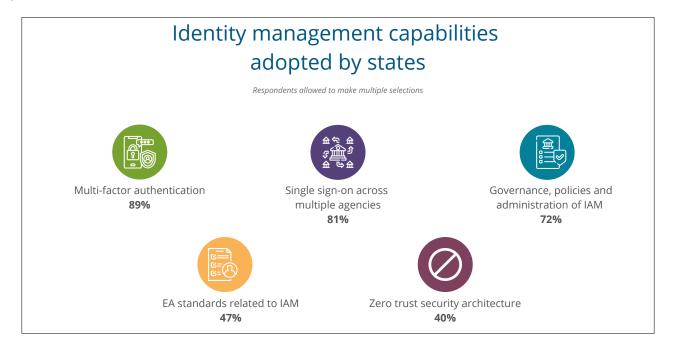
Next, we asked CIOs to characterize the status of their enterprise-wide IAM solution, a question that we have also asked in previous state CIO surveys. Here again, the majority of responding state CIOs are pursuing an enterprise-wide vision for identity and access management.

We expect enterprise-wide approaches will mature going forward as IAM strategy and operations will be a dynamic capability getting better and better as new business and technology enabling capabilities arrive.

We also asked CIOs to characterize the status of their external or citizen digital identity initiative. From these trends we see that states have made some progress in establishing digital identities for citizens with those who have fully implemented their initiatives steadily increasing since 2021. And there has been a reduction in the number of states that have no plans to implement such a strategy.

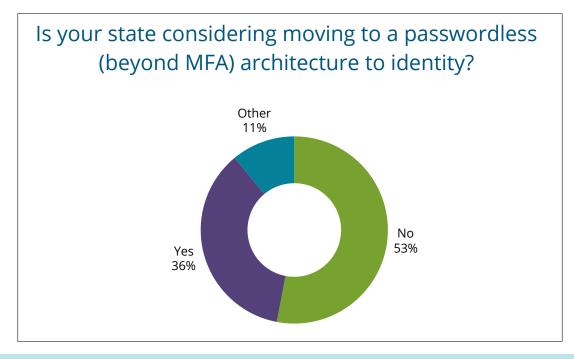
The stati citizen digital id		5 00.00	
	2024	2022	2021
Partially implemented	48%	40%	49%
Planned	27%	36%	27%
Fully implemented	13%	4%	6%
No plans to implement	13%	20%	18%

We also wanted to know which specific IAM capabilities states have adopted and, not surprisingly, MFA (multi-factor authentication), has been adopted by 89 percent of states. Other top responses include single sign-on across multiple applications (81%), and the establishment of IAM governance and policies (70%).



We next asked an open-ended question of our state CIOs regarding their authority for establishing an enterprise-wide IAM solution. There is a wide range of responses from "mandated" to "none" and everything in between as relayed by this comment: "That is a hotly debated topic!" But the majority of CIOs report that they have clear authority for establishing an enterprise-wide IAM solution.

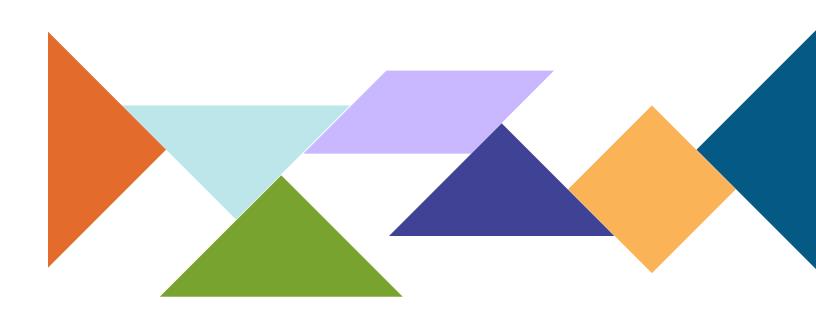
We also asked state CIOs if they are considering passwordless architectures for enabling IAM. Thirty-six percent are, while 53 percent are not. As states continue in their IAM and MFA journeys, we expect that more will consider a passwordless architecture in the future.



Finally in this section, we asked state CIOs about the status of their digital/mobile driver's license initiatives and below we compare with the results from the first time we asked this question in 2021 and when we last asked in 2022. Progress has been made toward implementing this capability as can be seen in the significant reduction in state CIOs responses of no plans to implement.

The status of digital/mobile driver's licenses in states			
	2024	2022	2021
Planned	26%	31%	27%
No plans to implement	20%	25%	46%
Under development	13%	20%	6%
Fully implemented & available to citizens	13%	12%	10%
Pilot project underway	11%	12%	10%

This year we also added a response option that we hadn't in previous years and seven percent of states indicate their mobile driver's licenses are now accepted by federal agencies and third-party organizations. We anticipate that this is the next major step in states' mobile driver's license journey.



Federal Cybersecurity Funding

Federal funding to support cybersecurity activities continues to be a major priority for respondents, and the State and Local Cybersecurity Grant Program (SLCSGP) has been a key avenue for states who wish to leverage these funds for cybersecurity improvements. As the program enters its third year, states are fairly evenly split in how they are directing SLCGP resources with one-third choosing 100 percent passthrough, one-third choosing 100 percent shared services and the last third taking a hybrid approach. This is different from the first year of the program where very few states took a 100 percent passthrough/direct funding approach.



Whether a state has opted to provide funds directly to local governments, offer shared services to local governments or deliver a hybrid approach has been dependent upon a state's governance structure, the needs of its communities, the availability of certain service offerings and other diverse factors. One respondent said that "We are implementing (or trying to) a whole-of-state approach, recognizing that our weakest links often need the most support, particularly those under-funded entities that regularly deal with highly sensitive data." While many states have embraced a whole-of-state approach to cybersecurity to some degree, the flexibility to tailor SLCGP plans to the needs and goals of each state has been a key to its success so far.

When it comes to how states are using the money to address cybersecurity needs, responses also reflect the areas where states are working to address vulnerabilities and other shortages. It should be noted that while the state CIO is not the sole voice for determining how SLCGP funds will be used, they typically have substantial input into their direction.

Shared services states are offering to local governments under the SLCGP

Respondents allowed to make multiple selections







Cybersecurity training **77%**

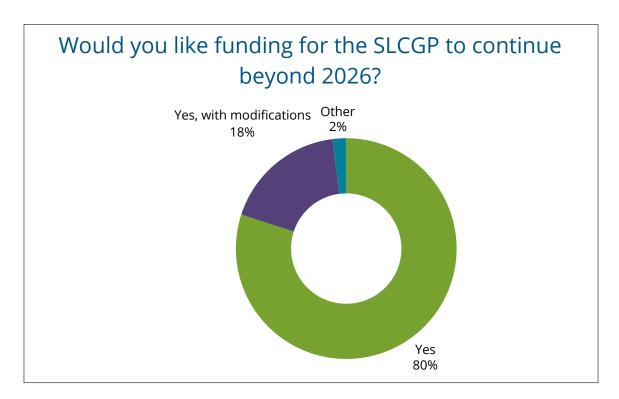
Endpoint detection **52%**

Risk assessments **45%**

Support for .gov domain adoption	36%
Security monitoring	29%
Tabletop exercises	29%
Vulnerability management	29%
Incident response	26%
Statewide security operations center	26%
Governance and oversight	23%
IAM/MFA	19%
Other	19%
Ransomware remediation	13%
Recovery	13%
Configuration management assessments & remediations	13%
Network security	10%
Managed logging / log alert and auditing services	10%

The high percentage being directed to cybersecurity training reflects the great need that exists to educate employees at the state and local level on cybersecurity. According to one respondent: "Our statewide program has been widely embraced and we have provided training and end point protection to over 20,000 people in local roles (city and county)." Other top categories of services offered to local governments includes endpoint detection, risk assessments, support for .gov domain adoption (a perennial NASCIO advocacy priority) and security monitoring.

While more can be done to improve the efficacy of SLCGP, it has already yielded encouraging results for states and almost all respondents stated that it should be extended beyond 2026 (though some had conditions or suggested changes to accompany any extensions). One respondent called it an "excellent program that is closing gaps with local governments, tribes, and education" and another stated that "continued funding is critical to maintain rate of progress."



This year NASCIO also asked whether respondents would support a federal cybersecurity grant program that is targeted only to state government. Overall, states were enthusiastic in supporting such a program, if that program didn't jeopardize the whole-of-state approach to cybersecurity or come at the expense of support for local governments. One CIO said that the greatest concern in the state is "for our municipalities - we need to account for their concerns and help build them up to be prepared." Another expressed that while a state specific program "would be very valuable, it is essential to support all local forms of government."

Multiple respondents also stated that while grant programs are helpful, long-term, dedicated funds that do not require increasing matches from the state are a more comprehensive and effective solution than the current SLCGP model.

From this data it is clear that states welcome cybersecurity funding assistance from the federal government. However, there is room for improvement in how grants are administered in the future. There is a growing recognition at all levels of government that cybersecurity is no longer an IT issue; it is a business risk that impacts the daily functioning of our society and economy, as well as a potential threat to our nation's security.

Conclusion

So, where do we see things going from here? The big themes like more GenAI, increased consolidation and centralization, the need for strong foundational blocks like EA, disaster recovery, acquisition and IAM will continue and expand as the demand for digital services will continue to increase. But how will any of this happen if states don't have the technology workforce that they so very much need? In short, it likely won't. States will have to modernize their work environment and policies to attract their own workforce or outsource these critical roles. As we stated in the introduction, it is clear to us that focusing on these issues will lay the groundwork for the next generation of state CIO offices in 2025 and beyond.



States Participating in the Survey

State of Alabama

Daniel Urquhart

Secretary of Information Technology

State of Alaska

Bill Smith

Chief Information Officer

State of Arizona

I.R. Sloan

State Chief Information Officer

State of Arkansas

Jay Harton

Interim Director and Chief Technology Officer

State of California

Liana Bailey-Crimmins

Chief Information Officer and Director

State of Colorado

David Edinger

State Chief Information Officer and OIT Executive Director

State of Connecticut

Mark Raymond

Chief Information Officer

State of Delaware

Gregory Lane

Chief Information Officer

State of Florida

Leo Schoonover

State Chief Technology Officer

State of Georgia

Shawnzia Thomas

State Chief Information Officer and GTA Executive Director

State of Hawai'i

Doug Murdock

Former Chief Information Officer

State of Idaho

Alberto Gonzalez

Chief Information Officer

State of Illinois

Sanjay Gupta

Secretary and State Chief Information Officer

State of Indiana

Tracy Barnes

State Chief Information Officer

State of Iowa

Matt Behrens

Chief Information Officer

State of Kansas

Jeff Maxon

Chief Information Technology Officer

Commonwealth of Kentucky

Ruth Day

Chief Information Officer

State of Louisiana

Derek Williams

State Chief Information Officer

State of Maine

Nicholas Marquis

Acting Chief Information Officer

Commonwealth of Massachusetts

Jason Snyder

Secretary and Chief Information Officer

State of Michigan

Laura Clark

Chief Information Officer

State of Minnesota

Tarek Tomes

Commissioner and Chief Information Officer

State of Mississippi

David Johnson

Former Chief Information Officer

State of Missouri

John Laurent

Acting Chief Information Officer

State of Montana

Kevin Gilbertson

Chief Information Officer

State of Nevada

Timothy Galluzi

State Chief Information Officer

State of New Hampshire

Denis Goulet

Commissioner / Chief Information Officer

State of New Jersey

Christopher Rein

Chief Technology Officer

State of New Mexico

Raja Sambandam

Acting Cabinet Secretary and State Chief Information Officer

State of New York

Dru Rai

State Chief Information Officer and Director

State of North Carolina

James Weaver

Secretary and State Chief Information Officer

State of North Dakota

Greg Hoffman

Chief Information Officer

State of Ohio

Katrina Flory

State Chief Information Officer / Assistant Director

State of Oklahoma

Joe McIntosh

State Chief Information Officer

State of Oregon

Terrence Woods

Chief Information Officer

Commonwealth of Pennsylvania

Amaya Capellan

Chief Information Officer and Deputy Secretary

for Information Technology

State of Rhode Island

Brian Tardiff

Chief Digital Officer and Chief Information Officer

State of South Carolina

Nathan Hogue

Chief Information Officer

State of South Dakota

Jeff Clines

Former State Chief Information Officer

State of Tennessee

Stephanie Dedmon

State Chief Information Officer

State of Texas

Amanda Crawford

Executive Director and State Chief Information Officer

State of Utah

Alan Fuller

Chief Information Officer

State of Vermont

Denise Reilly-Hughes Secretary

U.S. Virgin Islands

Rupert Ross

Director and Chief Information Officer

Commonwealth of Virginia

Robert Osmond

State Chief Information Officer

State of Washington

William Kehoe

Director and State Chief Information Officer

State of West Virginia

Heather Abbott

Chief Information Officer

State of Wisconsin

Trina Zanow

Chief Information Officer

State of Wyoming

Aaron Roberts

Interim Chief Information Officer





Primary Contacts:

Doug Robinson Executive Director

Meredith WardDeputy Executive Director

Authors and Contributors:

Amy Glasscock, CIPM Program Director, Innovation and Emerging Issues

Emily A. Lane, MPA, CAE Director of Experience and Engagement

Eric Sweden, MSIH, MBA, CGCIO Program Director, Enterprise Architecture and Governance

> Alex Whitaker Director of Government Affairs

> > Kalea Young-Gibson Policy Analyst



About NASCIO

Founded in 1969, the National Association of State Chief Information Officers (NASCIO) represents state chief information officers (CIOs) and information technology (IT) executives and managers from the states, territories and District of Columbia. NASCIO's mission is to foster government excellence through quality business practices, information management and technology policy. NASCIO provides state CIOs and state members with products and services designed to support the challenging role of the state CIO, stimulate the exchange of information and promote the adoption of IT best practices and innovations. From national conferences to peer networking, research and publications, briefings and government affairs, NASCIO is the premier network and resource for state CIOs.